

#### State of Iowa Revised Planning Narrative November 9, 2009

The State of Iowa has worked closely with Connected Nation, through its wholly owned subsidiary Connect Iowa, to develop a proposal for broadband planning, based on the specific planning needs within Iowa. Meanwhile Connected Nation has been working closely with 9 other states to understand their specific broadband planning needs. In the course of these discussions, Connected Nation found that although each state is unique in the specific state players involved in the planning opportunity, there are three core planning needs that are consistent across states, including Iowa:

- (1) The need for better supply-side and demand-side data to inform broadband planning discussions,
- (2) The need for a user-friendly analytical framework for decision-making, empowering a state to make the best use of the mapping data for planning purposes in relation to other datasets, including consumer market data, demographic data, and existing state GIS data, and
- (3) The need for coordinated human resources to prepare and facilitate research-based and data-driven planning discussions among relevant state and local officials/leaders, capture the collective recommendations and decisions of the state through the preparation and production of a strategic plan, and assist the state in the implementation of its strategic plan.

According to the NOFA, page 33, lines 696 through 703, "In addition to inclusiveness and collaboration, proposals including planning components will be evaluated based on how well the proposed planning process will identify service availability gaps, analyze problems and opportunities related to broadband deployment, and determine priorities as well as resolve conflicting priorities. Planning proposals must present the following: (1) the BDIA-related purpose as listed in footnote 6; (2) the problem(s) to be addressed; (3) the proposed solution; (4) the anticipated outcomes of the project; and (5) the cost of such proposal in light of the previous factors."

Through the State of Iowa's proposal for broadband planning, the Iowa Utilities Board (IUB) will work collaboratively with Connect Iowa to implement a planning program to achieve a number of the BDIA-related purposes, listed below. Krista Tanner, one of the board's three commissioners and vice chair of the Iowa Broadband Deployment Governance Board, is our primary contact and partner within the agency. She and the board staff will provide guidance and oversight as the project proceeds. The IUB and Connected Nation will provide regular program updates to the Iowa Broadband Deployment Governance Board, and Connected Nation will employ the use of the BroadbandSTAT tool to help the Governance Board analyze existing broadband coverage and visualize proposed broadband infrastructure projects. The program will be led by the state of Iowa with technical assistance from Connect Iowa. The program will develop data-driven analysis on the problems and opportunities related to

broadband deployment and adoption, establish priorities through the development of an ongoing strategic plan, to be updated as priorities evolve, and ultimately serve as the basis for implementation of program priorities, as dictated by the State of Iowa. The primary analytical tool for the program will be BroadbandSTAT, a GIS analytics solution developed jointly by Connected Nation and ESRI to provide the next generation in broadband mapping and decision-making. For a detailed description of the BroadbandSTAT platform see responses to Section c. Accessibility as described in Iowa's initial SBDD application. Specifically, the recommended planning program will:

## (1) Address the following BDIA-related purposes as listed in footnote 6 of the NOFA 1:

- a. To develop and provide a baseline assessment of broadband deployment in the state;
- b. To identify and track the areas with low levels of broadband deployment, and, via statistical survey research, the rate at which residential and business users adopt broadband service and other related information technology services, and possible suppliers of such services;
- c. To identify via statistical survey research barriers to the adoption of broadband service and information technology services;
- d. To collaborate with broadband service providers and information technology companies to encourage deployment and use;
- e. To collect and analyze detailed market data concerning use and demand for broadband service; and
- f. To facilitate information exchange regarding use and demand for broadband services between public and private sector users.

#### (2) Address the following problems:

- a. The current lack of analysis and understanding regarding the statewide broadband landscape in particular, which geographic areas are in greatest need of support and/or subsidy;
- b. The current lack of analysis and understanding regarding i) the barriers to broadband deployment in specific unserved and underserved areas, and ii) the specific opportunities for achieving increased broadband deployment based on the market conditions and geographic/demographic variables of each area;
- c. The current lack of analysis and understanding regarding the barriers to increased broadband adoption and computer ownership in order to develop effective programs for improving information technology use;
- d. The currently untapped potential for coordination across both public and private sectors, including state agencies and broadband providers, to achieve increased broadband deployment and improved broadband adoption and computer ownership.

<sup>&</sup>lt;sup>1</sup> This list accounts for six of the ten BDIA-related purposes as listed in footnote 6 of the NOFA. The four purposes not included in this list are those that fall well outside the budget of the \$500,000 (county-level local technology planning teams and computer ownership programs) and the two purposes that are already accounted for within the scope of the NOFA requirements for data collection (identification of available broadband speeds and creation of a geographic inventory map of broadband service).

### (3) Propose a solution by:

- a. Establishing a program of ongoing market based survey research to identify Internet technology use and barriers to broadband adoption among residents and businesses. This survey research effectively captures a state's need for demand-side data (in addition to the supply-side mapping data) to support and inform decisionmaking. In an effort to make most efficient use of planning dollars, Iowa is proposing to use the data verification surveys already proposed through the mapping program to enable a richer dataset for broadband planning purposes. To this end, Iowa has proposed to insert additional survey questions in the proposed surveys that will be conducted to verify mapping data. This consumer research will produce statistically significant data across demographics on broadband adoption rates, computer ownership rates, barriers to broadband and computer use, and specific online applications use. This research will inform data-driven decision-making for statewide broadband expansion by using current, state-specific market data, enabling targeted and cost-effective broadband programs focused on particular segments of the population, based on the areas of greatest need. This statistical survey data is married with the rich empirical data of the mapping program and other state-specific data to produce highly unique inputs to the BroadbandSTAT decision support system.
  - b. Establishing BroadbandSTAT as Iowa's broadband decision support system (DSS) to drive an effective and efficient means for consumption and analysis of supply-side and demand-side broadband data, in tandem, for research-based decision-making on broadband policy and programs. The ESRI/Connected Nation developed BroadbandSTAT application represents the nexus of Iowa's mapping and planning efforts. In conjuncture with the research effort underwritten by these same planning monies, the underpinning data becomes inherently unique to Iowa and offers those stakeholders a platform that grows with them as their broadband supply and adoption challenges evolve. The value of the toolset continues to produce return well beyond the initial analysis as the incorporation of subsequent survey research efforts, mapping updates and/or state-provided data layers provides the feedback loop necessary to make informed broadband planning decisions.
    - c. Building a collaborative broadband planning team, made up of human resources from the State of Iowa and Connected Nation. To assist the state, Connected Nation will provide project management and technical assistance staff to work directly with the State of Iowa. The explicit activities that result from investment in the proposed planning program would be developed in close collaboration with the state sponsor in the form of a strategic plan that advances the mission of an existing state broadband initiative or effectuates the vision of a new state program. Activities of Connected Nation human resources include:

- 2. Preparation and facilitation of research-based and data-driven planning discussions among relevant state and local officials/leaders, as overseen by and in coordination with the State of Iowa.
- 3. Capturing the collective recommendations and decisions of the State of Iowa through the preparation and production of a strategic plan, and
- 4. Assisting the state in the implementation of its strategic plan, as directed.

# (4) Produce the following anticipated outcomes:

- a. Increased coordination and collaboration among Iowa's various private and public sector stakeholders to achieve increased broadband deployment and adoption.
- b. Data-driven decision-making for state policymakers and local leaders to effectuate an information-based environment, including the efficient use of supply-side and demand-side data in tandem, for effective broadband policy and program
- c. Collaborative creation and maintenance of the State of Iowa's strategic plan for increased broadband deployment and adoption, particularly in unserved and underserved areas and among vulnerable populations. The strategic plan will include specific program recommendations, to be continually informed by the ongoing broadband mapping and survey research, resulting in a dynamic and continually relevant statewide broadband plan.
- d. Effective implementation of the State of Iowa's evolving strategic plan for sustainable broadband deployment and adoption, in light of Iowa's specific broadband needs and regional/demographic characteristics, as identified during the planning process.

This planning proposal would meet all requirements of the SBDD NOFA, while directly targeting the evaluation criteria for the planning component of the SBDD grant. Ultimately, the Iowa broadband planning program would enable and drive targeted opportunities for demand-side programs, such as computer ownership programs and local planning teams, as well as supply-side infrastructure opportunities. The result would be a broadband planning framework for the state of Iowa that empowers data-driven, research-based analytics to maximize and coordinate broadband stimulus funding across all federal grant/loan programs.

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						00	26,250.00	9.00	65,609.0		d. Equipment				
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				13,074.00	\$	163,563.00	\$	248,132.00	} 	424,769.00
Mapping				41,639.00		97,157.00				138,796.00
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2. TOTAL (sum of lines 8-11)		SECTION	D - FOI	RECASTED CA	SH N	EEDS			·	4th Quarter
	Total	for 1st Year		1st Quarter		2nd Quarter		3rd Quarter		201,655.00
3. Federal	\$	1,209,931.00	\$	403,310.00	\$	403,311.0	0  \$	201,655.00	\$	
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14. Non-Federal	ederal		6	403,310.0	0 \$	403,311.0	0 \$	201,655.00	\$	201,655.00
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			\$	1,096,626.0	00 \$	658,106.	00 \$		- \$	
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		SECTION	F - OT	HER BUDGET	irect C	charges:				
21. Direct Charges:										
23. Remarks: Section E, Line 17 Fifth year	r total \$10	2.182.								m 424A (Rev. 7-97) Pag

# Tive Year Broadband Planning and Two Year Mapping Budget, Federal funds and Match

	Applicant 4 6 1			ederal fur
Personnel Salaries	Share	Fedor		
Personnel Fringe Benefits Travel Equipment Materials/Supplies Subcontracts Construction Other Total Direct Costs Total Indirect Costs  Total Costs	114,822 33,880 	2.254 260	Total  635,362 145,534 135,490 91,859 24,775 911,490 - 142,418 2,086,928 730,897	Notes

	Applicant			Applicant	Federal		W.	
Cost	Share	Federal Share	Total	Share	Share	Total	Total	Notes
GIS								
Manager, GIS Services		2,750	2.75	•	2.000	2.000		_
GIS Analyst 2		12,012			2,860 12,492	2,860	5,61	
GIS Analyst 3		23,595	-			,	24,50	
Intern		20,592	-		24,539 21,416	24,539 21,416	48,13	
GIS Director		5,775			6,006	6,006	42,00	
Provider Manager 2		10,560			10,982	10,982	11,78	
Stakeholder Relations		10,360	10,50	o .	10,982	10,982	21,54	2
Director, Policy Development		3,201	3,20	1	3,329	3,329	6 53	n
Manager, Research & Policy Communication	ins	1,183	•				6,53	
Engineering	****	1,163	1,10	3	1,230	1,230	2,41	3
Director, Engineering & Technical Services		7,623	7,62	9	7010	7.000	45.55	
Research		7,023	7,02	3	7,928	7,928	15,55	1
Chief Policy Officer		2,310	2,31	0	2.402	2.402	4.74	
Manager, Research Development		1,925	-		2,402	2,402	4,71	
Research Analyst		6,160			2,002	2,002	3,92	
Research Specialist 1		4,928			6,406 5.125	6,406 5,125	12,56	
Research Specialist 4		1,897	•		5,125 1,973	5,125 1,973	10,05: 3,87	
Research Project Coordinator		2,391			2,486	2,486		
Communications		2,331	2,33	•	2,480	2,400	4,87	,
Director of Communications		1,925	1,92	5	2,002	2,002	3,92	7
Communications Specialist 1		7,480			7,779	2,002 7,779	15,259	
Communications QA		1,238			1,287	1,287		
Project Management		1,250	1,23	•	1,207	1,207	2,52	•
Executive Director, Strategic Program Offic	ρ	5,500	5,50	n	5,720	5,720	11,220	•
Project Manager 2	•	25,960	-		26,998	26,998	52,95	
Project Coordinator		24,750			25,740	25,740	50,490	
State of Iowa Staff		21,700	24,75	•	25,740	25,740	30,430	,
Board Member	5,20	2	5,20	2 1,24	14	1,244	6,44	5
Manager-Telecom	8,96		8,96			2,241	11,20	
Utility Specialist 1	5,81		5,81			1,407	7,22	
Utility Specialist 2	5,81		5,81			1,407	7,22	
Senior Utility Analyst	4,58		4,58			1,110	5,69	
Assistant General Council	1,59		1,59			415	2,000	
	,		2,22	-		,,,,	2,00	•
	31,980	173,755	205,73	5 7,82	24 180,702	188,526	394,26	<u> </u>
Employer's FICA Tax		13,292	13,29	2	13,824	13,824	27,116	5
Unemployment Tax		869	86	9	904	904	1,77	
Health/Dental/Vision Insurance		9,904	9,90	4	10,300	10,300	20,204	
Disability & Life Insurance		1,043	1,04	3	1,084	1,084	2,12	
Accrued Paid Time Off		6,255	6,25	5	6,505	6,505	12,760	
SIMPLE Match		5,213			5,421	5,421	10,634	
Gym Benefit		174	17	4	181	181	35.	
Professional Development		521	52	1	542	542	1,06	
Iowa State Personnel Benefits						-	-	
Board Member	1,359	9	1,35	9 32	25	325	1,684	1
Manager-Telecom	2,633		2,63	3 65	58	658	3,29:	
Utility Specialist 1	1,454		1,45	4 35	52	352	1,80	
Utility Specialist 2	1,96		1,96	2 47	75	475	2,43	7
Senior Utility Analyst	1,416		1,41	6 34	13	343	1,759	
Assistant General Council	60	6	60	6 15	58	158	76-	
					1 38,761	41,072	87,773	2
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	9,430	37,271	46,70	1 2,31	38,761	41,072	07,77	

	Cost	(FAR)1 Applicant Share			Applicant	Federal			
ersonnel Salaries	Enetitude V			Total	Share	Share	Total	Total	Notes
	Fortitude Ventures JaJa Consulting	10,660 17,680		21,320 35,360		11,086 18,387	22,173 36,774	43,4 72,:	
	Engineering Consultants								Engineering Consultants are yet to be engaged We estimate an average cost of \$82/hr. with 1 hour donated for every hour worked in year 1 and 1 hour donated for every 3 hours worked 1 Year 2. Total estimated hours is 2966 hours in
otal	- Britain & Consultants	121,606	121,606	243,212	34,112	106,429	140,541	383,7	753 year 1 and 1664 in year 2 (4% Inflation).
onnel Fringe Benefits		149,946	149,946	299,892	63,586	135,903	199,489	499,3	881
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ect Costs irect Costs		149,946	149,946	299,892	63,586	135,903	199,489	499,38	1
osts		149,946	149,946	299,892	63,586	135,903	199,489	499,38	1
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Cost ersonnel Salaries	Share	Federal Share		Applicant Share		Total	Total	Notes							76	sido.	, Post			
Eric M	ills Attorney at Law, PLLC 13,800	14,200	28,000	5,600	5,600	11,200	39,20	0		70. D	n e	16	Jii.	i verl	3 .D		KER.	<u>(30</u>	30 30	
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Direct Costs Indirect Costs	13,800	14,200	28,000	5,600	5,600	11,200	39,200													
Costs	13 000	44.200	-			•														
	13,800	14,200	28,000	5,600	5,600	11,200	39,200													

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Cost Personnel Salaries	Share	Share	Total	Share	Share	Total		Federal Share Tot	al		ederal Share Total		Applicant Share F	ederal Share T	otal	Total (	Votes
Broadband Planning Staff																	
Project Manager Research		23,37			24,310	24,310		2,528	2,528		2,629	2,629		2,735	2,735	55,577	
Chief Policy Officer Manager, Research Develo	pment	99 82			1,030 858	1,030 858		3,523 2,936	3,523 2,936		3,664 3,053	3,664 3,053		3,810 3,175	3,810 3,175	13,017 10,847	
Research Analyst Research Specialist 1		2,64 2,11			2,746 2,196	2,746 2,196		9,394 7,515	9,394 7,515		9,770 7,816	9,770 7,816		10,161 8,129	10,161 8,129	34,711 27,768	
Research Specialist 4 Research Project Coordina	tor	8: 1,0:	13 8	13	846 1,066	846 1,066		2,893 3,646	2,893 3,646		3,009 3,792	3,009 3,792		3,130 3,944	3,130 3,944	10,691 13,472	
State of Iowa Staff Board Member	5,2		5,2		2,000	1,244	1,866	3,040	1,866	1,866	3,732	1.866	1.866	3,544	1,866	12.044	
Manager-Telecom	8,9	65	8,9	55 2,241		2,241	3,362		3,362	3,362		3,362	3,362		3,362	21,292	
Utility Specialist 1 Utility Specialist 2	5,8 5,8	17	5,8 5,8	1,407		1,407 1,407	2,111 2,111		2,111 2,111	2,111 2,111		2,111 2,111	2,111 2,111		2,111 2,111	13,557 13,557	
Senior Utility Analyst Assistant General Council	4,5 1,5		4,5 1,5			1,110 415			1,665 623	1,665 623		1,665 623	1,665 623		1,665 623	10,693 3,875	
Total	31,9	80 31,78	80 63,7	50 7,824	33,051	40,875	11,738	32,435	44,173	11,738	33,734	45,472	11,738	35,083	46,821	241,101	
Personnel Fringe Benefits					·	·		·									
Employer's FICA Tax Unemployment Tax		2,43 15			2,528 165	2,528 165		2,481 162	2,481 162		2,581 169	2,581 169		2,684 175	2,684 175	12,705 830	
Health/Dental/Vision Insurand Disability & Life Insurance	ce	1,8:	11 1,8	11	1,884 198	1,884 198		1,849 195	1,849 195		1,923 202	1,923 202		2,000 210	2,000	9,467 996	
Accrued Paid Time Off		1,14	44 1,1	14	1,190	1,190		1,168	1,168		1,214	1,214		1,263	1,263	5,979	
SIMPLE Match Gym Benefit		:		32	992 33			973 32	973 32		1,012 34	1,012 34		1,052 35	1,052 35	4,982 166	
Professional Development State of Iowa Staff		5	95	95	99	99		97	97		101	101		105	105	497	
Board Member Manager-Telecom	1,3 2,6		1,3 2,6			325 658			488 987	488 987		488 987	488 987		488 987	3,148 6,252	
Utility Specialist 1 Utility Specialist 2	1,4	54	1,4	54 352		352 475	528		528 712	528 712		528 712	528 712		528 712	3,390 4,573	
Senior Utility Analyst	1,4	16	1,4	16 343		343	514		514	514		514	514		514	3,301	
Assistant General Council		06	6			158			237	237		237	237		237	1,475	
Total	9,4	30 6,8	16 16,2	46 2,311	7,089	9,400	3,466	6,957	10,423	3,466	7,236	10,702	3,466	7,524	10,990	57,761	
Travel Airfare		2,56			1,560	1,560		1,082	1,082		1,125	1,125		1,170	1,170	7,436	
Hotel Rental Car		1,00 90		00 00	624 562	624 562		433 389	433 389		450 405	450 405		468 421	468   421	2,975 2,677	
Per Diem Mileage				50 30	281 206	281 206		195 143	195 143		202 148	202 148		211 154	211 154	1,339 982	
Total		5,1	80 5,1	80 -	3,232	3,232		2,241	2,241		2,331	2,331		2,424	2,424	15,408	
Equipment					-,			-,	-,			,,,,,				-	
Broadband Stat		21,0	00 21,0	00	5,250	5,250			•			-		-	-	26,250	
Total	•	21,0	00 21,0	00 -	5,250	5,250	-	<u> </u>		-	-	-	-	-	-	26,250	
Materials/Supplies																	
Total			-	-			-		:	-	:	•		-			
Subcontracts	-									•							
Research Consultant		1,8	00 1,8	00	1,872	1,872		1,622	1,622		1,687	1,687		1,755	1,755	8,736	Primarily personnel costs. Subcontractor not yet selected.
Survey Consultants		12,7	38 12,7	38	13,248	13,248		22,962	22,962		23,881	23,881		24,836	24,836	97,665	Primarily personnel costs. Subcontractor not yet selected.
, in the second second																-	
Total		14,5	38 14,5	38 -	15,120	15,120	-	24,585	24,585		25,568	25,568	-	26,591	26,591	106,401	
Construction																	
Total																	
Other																	
	-	•	•	•		•	•		•	•		-	-	•	-	-	
Total									_							-	
Total Direct Costs Total Indirect Costs	41,4 17,7							66,218 28,379	81,422 34,895	15,204 6,516	68,869 29,515	84,073 36,031	15,204 6,516	71,622 30,560	86,826 37,076	446,921 191,403	
35, 55, 55	17,7	., 33,3	31,/		27,310	31,301	3,313	20,313	54,033	5,510	20,020	55,051	-,-10	30,300	31,010		

Total Costs

59,157 113,305 172,463 14,479 91,060 105,538 21,720

94,597 116,317 21,720

120,104 21,720

102,182

123,902 638,324

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